



Office of the Washington State Auditor
Pat McCarthy

Financial Statements Audit Report

Yakima Valley College

For the period July 1, 2021 through June 30, 2022

Published March 30, 2023

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**Office of the Washington State Auditor
Pat McCarthy**

March 30, 2023

Board of Trustees
Yakima Valley College
Yakima, Washington

Report on Financial Statements

Please find attached our report on the Yakima Valley College's financial statements.

We are issuing this report in order to provide information on the College's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor
Olympia, WA

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INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Yakima Valley College July 1, 2021 through June 30, 2022

Board of Trustees
Yakima Valley College
Yakima, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component unit of the Yakima Valley College, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated March 24, 2023.

Our report includes a reference to other auditors who audited the financial statements of the Foundation of Yakima Valley College, as described in our report on the College's financial statements. This report includes our consideration of the results of the other auditor's testing of internal control over financial reporting and compliance and other matters that are reported on separately by those auditors. However, this report, insofar as it relates to the results of the other auditor, is based solely on the reports of the other auditors.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a

combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we and the other auditors did not identify any deficiencies in internal control that we consider to be material weaknesses.

We noted certain other matters that we will report to the management of the College in a separate letter dated March 24, 2023.

REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive style with a large initial "P" and "M".

Pat McCarthy, State Auditor

Olympia, WA

March 24, 2023

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Yakima Valley College July 1, 2021 through June 30, 2022

Board of Trustees
Yakima Valley College
Yakima, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinions

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component unit of the Yakima Valley College, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the financial section of our report.

In our opinion, based on our audit and the reports of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component unit of the Yakima Valley College, as of June 30, 2022, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Yakima Valley College Foundation (the Foundation), which represent 100 percent of the assets, net position and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors, whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the reports of the other auditors. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of

the College and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Matters of Emphasis

As discussed in Note 1, the financial statements of the Yakima Valley College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and where applicable, cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component unit. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2022, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the College's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2023 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive style with a large, stylized initial "P".

Pat McCarthy, State Auditor

Olympia, WA

March 24, 2023

**Yakima Valley College
July 1, 2021 through June 30, 2022**

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2022

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2022

Statement of Revenues, Expenses and Changes in Net Position – 2022

Statement of Cash Flows – 2022

Foundation of Yakima Valley College Statement of Financial Position – 2022

Foundation of Yakima Valley College Statement of Activities and Changes in Net Assets
– 2022

Notes to Financial Statements – 2022

REQUIRED SUPPLEMENTARY INFORMATION

Schedules of Yakima Valley College's Proportionate Share of the Net Pension Liability –
PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2022

Schedule of Contributions – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2022

Schedule of Changes in the Net Pension Liability and Related Ratios – Supplemental
Plan – 2022

Schedule of Employer Contributions – Supplemental Plan – 2022

Schedule of Changes in Total OPEB PEBB Liability and Related Ratios – 2022

Notes to Required Supplementary Information

Management's Discussion and Analysis

Yakima Valley College

The following discussion and analysis provide an overview of the financial position and activities of Yakima Valley College (the College) for the fiscal year ended June 30, 2022 (FY 2022). This overview provides readers with an objective and easily readable analysis of the College's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the College's financial statements and accompanying note disclosures.

Reporting Entity

Yakima Valley College is one of 34 public community and technical college districts in the state of Washington, providing comprehensive, open-door academic programs, workforce education, basic skills and community service educational programs to approximately 7,000 students. The College confers applied baccalaureate degrees, associates degrees, certificates and high school diplomas. The College was established in 1928 and its primary purpose is to enrich and enhance individuals and communities by delivering accessible, student-centered education. The College addresses the needs of its diverse communities by providing learning opportunities in basic literacy; academic, professional and technical education; and lifelong learning.

The College's main campus is located in Yakima, Washington, a community of about 98,200 residents. The College also has a campus in Grandview, Washington and learning centers in Ellensburg, Toppenish and Sunnyside, Washington. The College is governed by a five-member Board of Trustees appointed by the governor of the state with the consent of the state Senate. In accordance with Washington State law governing community and technical colleges, the College's board includes one member from business and one member from labor. By statute, the Board of Trustees has full control of the College, except as otherwise provided by law.

Using the Financial Statements

The financial statements presented in this report encompass the College and its discretely presented component unit, the Yakima Valley College Foundation. The College's financial statements include the Statement of Net Position; the Statement of Revenues, Expenses and Changes in Net Position; and the Statement of Cash Flows. The Statement of Net Position provides information about the College as of June 30, 2022. The Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows provide information about operations and activities over the entire fiscal year. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the college's financial health.

The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are considered regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the College's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental

Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of the College’s activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

Statement of Net Position

The Statement of Net Position provides information about the College’s financial position and presents the College’s assets, deferred outflows, liabilities, deferred inflows, and net position at year end and includes all assets and liabilities of the College. A condensed comparison of the Statement of Net Position is as follows:

Yakima Valley College		
Condensed Statement of Net Position		
As of June 30, 2022		
	<u>2022</u>	<u>2021</u>
Assets		
Current Assets	\$ 22,854,054	\$ 27,511,390
Capital Assets, net	114,756,148	116,215,703
Other Assets, non-current	43,333,921	37,286,074
Net Pension Assets	7,218,184	-
Total Assets	<u>188,162,306</u>	<u>181,013,167</u>
Deferred Outflows of Resources	<u>5,297,255</u>	<u>5,342,213</u>
Liabilities		
Current Liabilities	8,792,501	5,048,247
Other Liabilities, non-current	44,341,814	46,810,526
Total Liabilities	<u>53,134,315</u>	<u>51,858,773</u>
Deferred Inflows of Resources	<u>14,887,288</u>	<u>8,906,946</u>
Net Position		
Net Investment in Capital Assets	94,304,516	94,931,328
Restricted	7,785,140	18,960,639
Unrestricted	23,348,302	11,697,694
Total Net Position, as restated	<u>\$ 125,437,958</u>	<u>\$ 125,589,661</u>

Current assets consist primarily of cash, short-term investments, and various accounts receivables. The increase of current assets in FY 2022 can be attributed to long-term investments and the addition of a net pension asset.

Net capital assets decreased by \$1,459,555 from FY 2021 to FY 2022. After taking into consideration current depreciation expense of \$ 3,420,441, the modest decrease is the result of very little construction being completed in FY 2022.

Non-current assets consist primarily of the long-term portion of certain investments. The increase in non-current assets in FY 2022 can be attributed to purchase of long-term investments.

Deferred outflows of resources and deferred inflows of resources represent deferrals in pension and postemployment benefits related to GASB Statement No. 68 and Statement No. 75. The decrease in deferred outflows reflect the College's proportionate share of a decrease in the state-wide amounts reported by the Department of Retirement System (DRS) and Health Care Authority (HCA) for pensions due to differences between expected and actual experience related to the actuarial assumptions. The College recorded \$5,342,213 in FY 2021 and \$5,297,255 in FY 2022 of pension and post-employment-related deferred outflows. The decrease in deferred outflows related to pensions reflects the change in the College's proportionate share.

The increased in deferred inflows in FY 2022 reflects the increased difference between actual and projected investment earnings on the state's pension plans and other post-employment benefits.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, the current portion of Certificate of Participation (COP) debt, deposits held for others and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially around capital assets and improvements.

When compared to FY 2021, FY 2022 current liabilities increased by \$3,744,254. The adjustment from the financial aid auto app impacts the difference. Additionally, converting to a new accounting software in May of 2022 created some difficulties in processing vendor payments before our fiscal year-end close.

FY 2022 shows a decrease in unearned revenue primarily due to tuition and fees being collected but not distributed.

Non-current liabilities primarily consist of the value of vacation and sick leave earned but not yet used by employees, OPEB and pension liabilities, and the long-term portion of Certificate of Participation (COP) debt as well as the unamortized premium. The College's non-current liabilities continue to decrease as the College pays down the principal owed on Certificates of Participation and the reductions to employee vacation and sick leave balances as employees retire or take more time off.

Net position represents the value of the College's assets and deferred outflows after liabilities and deferred inflows are deducted. The College is required by accounting standards to report its net position in four categories:

Net Investment in capital assets – The College’s total investment in property, plant, equipment and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

Restricted-Nonexpendable - Consists of funds in which a donor or external party has imposed the restriction that the corpus or principal is not available for expenditures but for investment purposes only.

Restricted-Expendable – Resources the College is legally or contractually obligated to spend in accordance with restrictions placed by donor and/or external parties who have placed time or purpose restrictions on the use of the asset. The expendable funds for the College consist of donated properties given to the College by the Estate of Margarita Hackett, earned revenue from endowments restricted for scholarships, and various grants and donations restricted for specific purposes. It also includes the restricted portion of net pension.

Unrestricted – Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management. Prudent balances are maintained for use as working capital, as a reserve against emergencies and for other purposes, in accordance with policies established by the Board of Trustees.

Net Position As of June 30th	FY2022	FY2021
Net Investment in Capital Assets	\$ 94,304,516	\$ 94,931,328
Restricted for:		
Expendable	7,785,140	18,960,639
Unrestricted (deficit)	23,348,302	11,697,742
Total Net Position	\$ 125,437,958	\$ 125,589,709

When compared to FY 2021, FY 2022 experienced a decline in total Net Position.

The decline of investment in capital assets and restricted expendable is largely due to the completion of the West Campus Project and debt paid for the College’s Certificates of Participation (COP). The increase in Unrestricted reflects the change of pension and post-employment benefit expense adjustment. The College continues to maintain a strong financial position.

Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position accounts for the College’s changes in total net position during FY 2022. The objective of the statement is to present the revenues earned, both operating and non-operating and the expenses paid or incurred by the College, along with any other revenues, expenses, and gains and losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition, grants and contracts are included in this category. In contrast, non-operating revenues include monies the college receives from another government entity without directly giving equal value to that government in return. Accounting standards require that the College categorize state operating appropriations and Pell grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation on property and equipment. When operating revenues, excluding state appropriations and Pell grants, are measured against operating expenses, the College shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

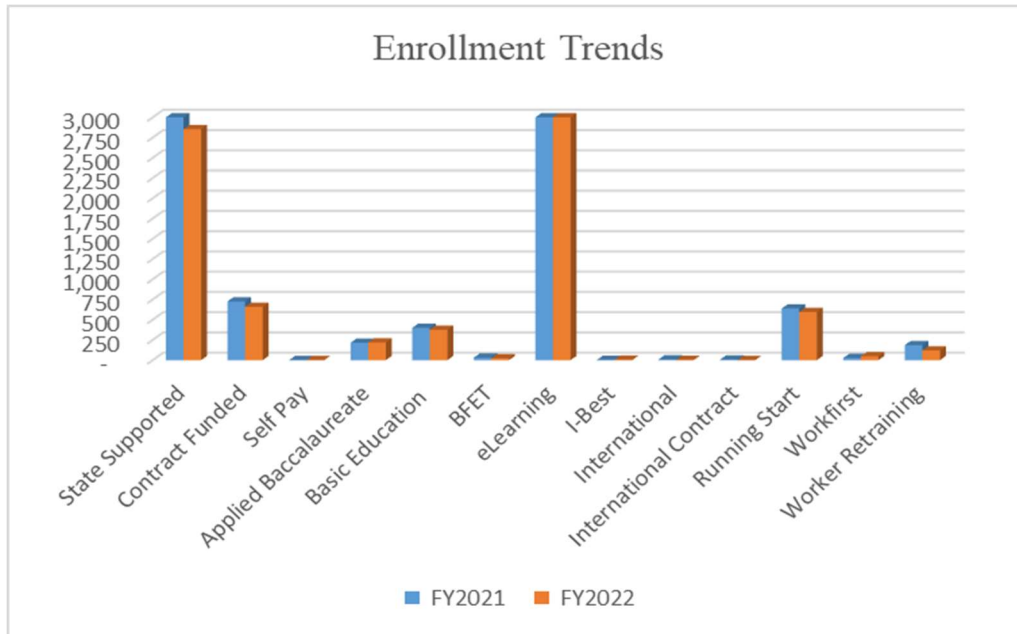
A condensed comparison of the College's Statement of Revenues, Expenses and Changes in Net Position for the years ended June 30, 2022 and 2021.

Yakima Valley College
Condensed Statement of Revenues, Expenses, and Changes in Net Position
For the Year Ended June 30, 2022 and 2021

	2022	2021
Operating Revenues		
Student tuition and fees, net	6,351,441	7,557,299
Auxiliary enterprise sales	2,339,630	1,549,993
Grants and contracts	18,154,499	21,969,781
Other operating revenues	672,486	279,729
Total operating revenues	27,518,057	31,356,802
Non-Operating Revenues		
State appropriations	24,836,463	24,199,136
Federal grant revenue	17,221,806	8,710,998
Other non-operating revenues	(2,742,797)	12,198,468
Total non-operating revenues	39,315,472	45,108,602
Total revenues	66,833,529	76,465,404
Operating Expenses		
Salaries and Benefits	35,518,328	36,844,581
Scholarships	19,381,254	17,263,916
Depreciation	3,420,441	3,237,927
Other operating expenses	7,378,872	7,998,051
Total operating expenses	65,698,895	65,344,475
Non-Operating Expenses		
Building fee remittance	1,447,152	1,239,057
Other non-operating expenses	1,089,711	990,255
Total non-operating expenses	2,536,864	2,229,311
Total expenses	68,235,759	67,573,786
Excess (deficiency) before capital contributions	(1,402,230)	8,891,618
Capital appropriations and contributions	1,250,528	3,062,794
Change in Net position	(151,703)	11,954,412
Net Position		
Net position, beginning of year	125,589,661	113,635,249
Net position, end of year	125,437,958	125,589,661
Revenues		

The state of Washington appropriates funds to the community college system as a whole. The State Board for Community and Technical Colleges (SBCTC) then allocates monies to each of the 34 colleges.

Enrollments decreased by 574 full-time equivalent enrollments in FY 2022, resulting in a \$1,205,858 decrease in the College's tuition and fee revenue. The revenue decrease was due to the deduction of the scholarship and fellowship allowance calculation, Pell awards, and outside scholarships. Enrollments in all categories declined except for the Applied Baccalaureates and Workfirst enrollments, which increased slightly.



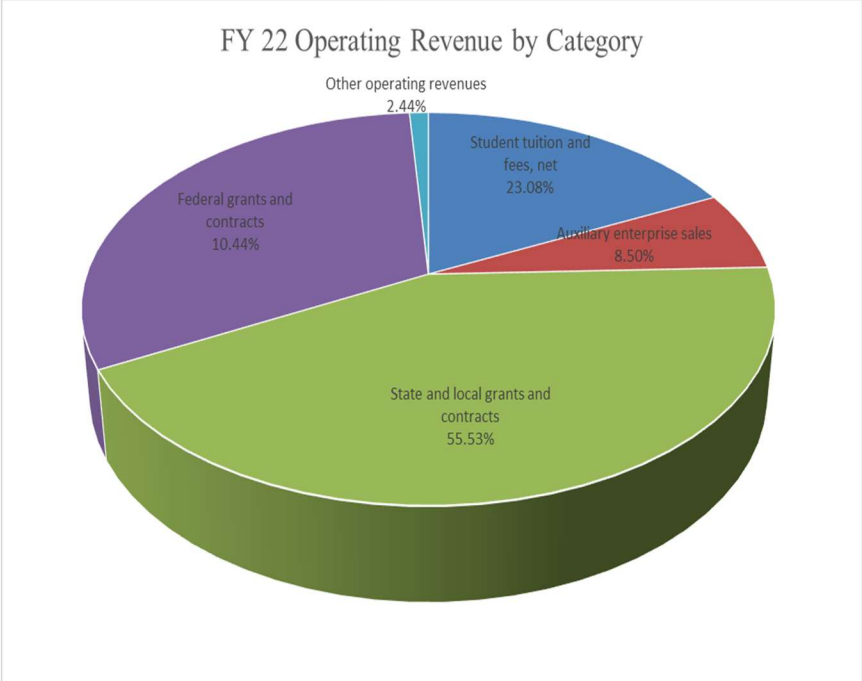
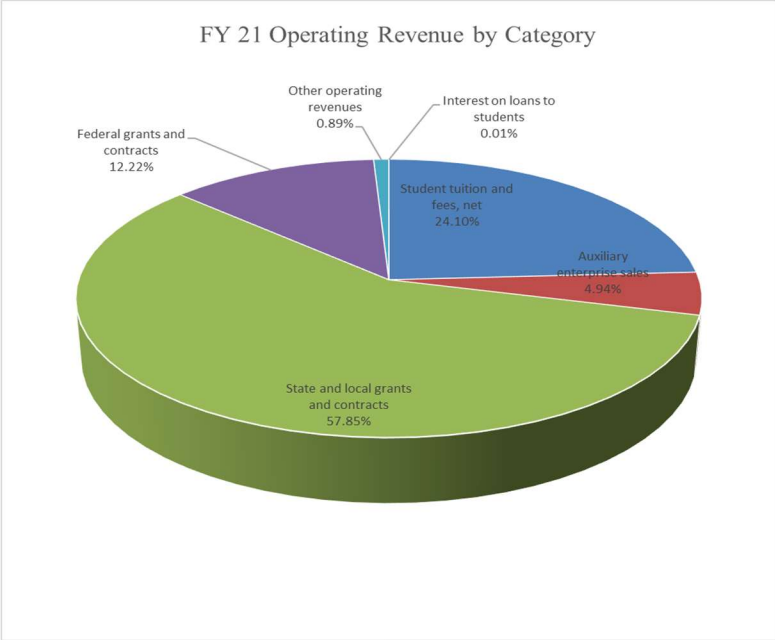
Pell grant revenues generally follow enrollment trends. As the College’s enrollment decreased, so did the College’s Pell grant revenue due to additional financial aid awards in FY 2022. The College attempted to hold other fees as stable as possible, resulting in only small changes in non-auxiliary revenues. In addition, the College serves some students and offers some programs on a fee-only basis, as allowed by law. With the completion of the college conference center in FY 2021 and the lifting of COVID shutdown restrictions in FY 2022 the college saw a \$789,637 increase in auxiliary services revenue.

In FY 2022, grant and contract revenues decreased by \$3,815,282 when compared with FY 2021 due to decreases in the Running Start program enrollment, Washington College grant and other student aid grants, and general enrollment decreases. While the College contracts with local high schools to enroll Running Start students who earn both high school and college credit for these courses it also serves contracted international students who are not supported by state dollars.

The College receives capital spending authority on a biennial basis and may carry unexpended amounts forward into one or two future biennia, depending on the original purpose of the funding. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statement is the amount expended in the current year. Expenses from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenses that meet the capitalization standard are not shown as expensed in the current period and are instead recognized as a depreciation expense over the expected useful lifetime of the asset.

Comparison of Operating Revenue by Category

The following charts below show comparative Operating Revenue by Category for FY 2021 and FY 2022.



Expenses

While the College’s state allocations have been slightly increasing since FY 2013, the College has continuously sought opportunities to identify savings and efficiencies. Over time, the College has supplemented operations by planned usage of reserves to focus on student success initiatives.

More recently, in FY 2022, salary and benefit costs decreased as a result of staff and faculty vacancies and the challenges faced when trying to hire qualified staff in an extremely competitive job market. Also playing a factor is the vacation and sick leave that were lower this

year compared to last. Scholarships and fellowships increased due to an increase in grant scholarships and financial aid.

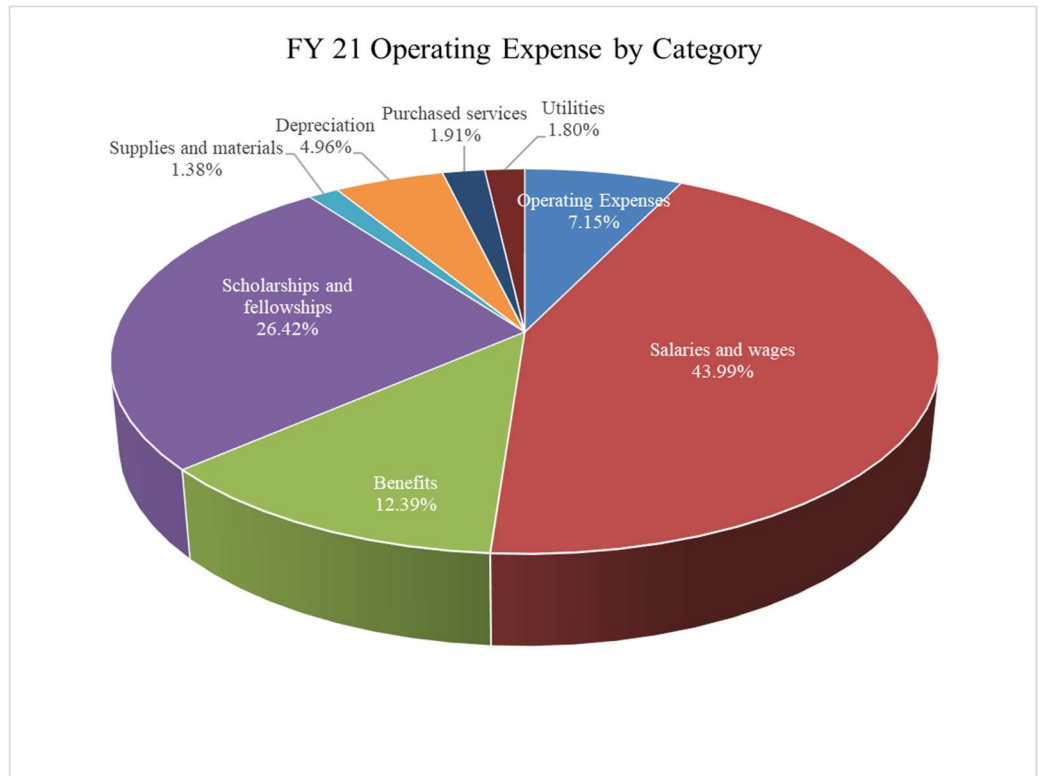
Utility costs increased slightly as a result of staff and students slowly returning back to campus after working remotely in FY 2021. Additionally, as staff and students return to campus the college has seen a decline in need for supplies and materials related to pandemic cleaning and protocols. Supplies and materials cost were slightly lower in FY 2022.

Certain capital project costs do not meet accounting criteria for capitalization as part of the cost of the building and are instead recognized as supplies and materials or purchased services costs. These fluctuations are to be expected. Depreciation expense is also primarily driven by capital activity, with the annual depreciation expense showing a significant increase in any year when a new building is placed in service.

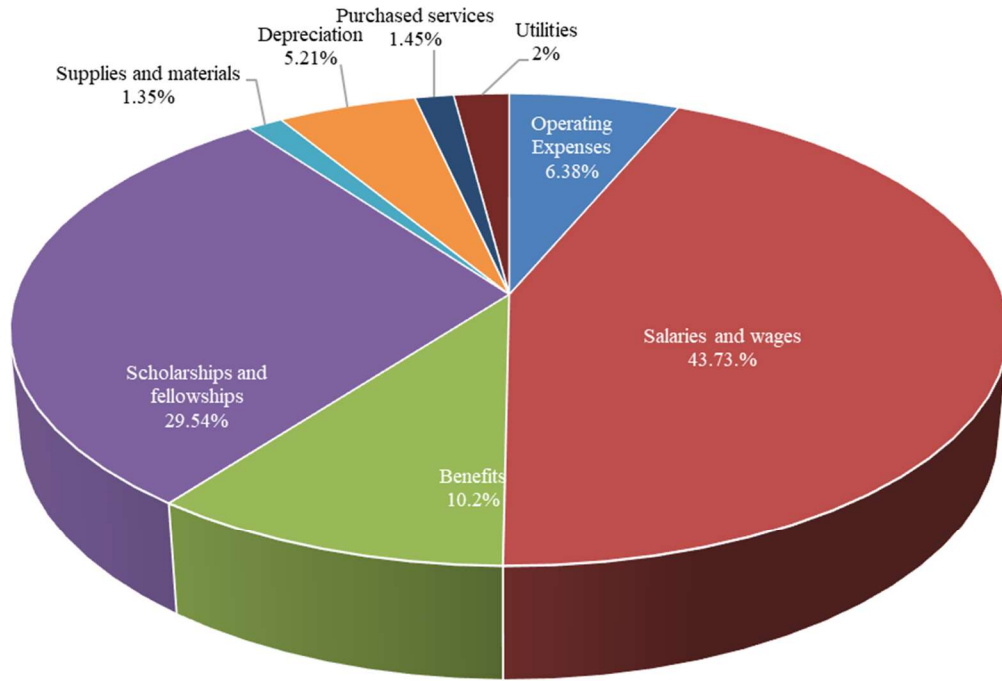
All other costs are reported as operating expenses. Examples include travel, equipment rentals, repairs or maintenance, insurance, software maintenances or leases, etc.

Comparison of Selected Operating Expenses by Category

The charts on the following page show the comparative Operating Expenses by Category for FY 2021 and FY 2022:



FY 22 Operating Expense by Category



Capital Assets and Long-Term Debt Activities

The community and technical college system submit a single prioritized request to the Office of Financial Management and the Legislature for state appropriated capital funds, which includes major projects, minor projects, repairs, emergency funds, alternative financing and major leases. The primary funding source for college capital projects is state general obligation bonds. In recent years, declining state revenues significantly reduced the state’s debt capacity and is expected to continue to impact the number of new projects that can be funded.

At June 30, 2022, the College had invested \$114,756,148 in capital assets, net of accumulated depreciation. This represents a decrease of \$1,459,554 from last year, as shown in the following table.

Asset Type	June 30, 2022	June 30, 2021	Change
Land	\$ 9,229,723	\$ 9,193,310	\$ 36,413
Construction in Progress	1,250,501	2,720,782	(1,470,281)
Buildings, net	95,258,516	94,692,827	565,689
Other Improvements and Infrastructure, net	7,059,227	7,531,758	(472,531)
Equipment, net	1,916,445	2,010,528	(94,084)
Library Resources, net	41,736	66,497	(24,761)
Total Capital Assets, Net	\$ 114,756,148	\$ 116,215,702	\$ (1,459,554.16)

The decrease in net capital assets can be attributed to the completion of the Grandview Science Lab project, various minor projects and an increase in depreciation. Additional information on capital assets can be found in Note 5 of the Notes to the Financial Statements.

At June 30, 2022, the College had \$16,835,000 in outstanding debt. This represents a decrease of \$620,000 due to principal payment in June 2022.

Certificate of Participation	June 30, 2022	June 30, 2021	Change
	16,835,000	17,455,000	(620,000)
Total	\$ 16,835,000	\$ 17,455,000	\$ (620,000)

Additional information of long-term debt and debt service schedules can be found in Notes 11 and 12 of the Notes to the Financial Statements.

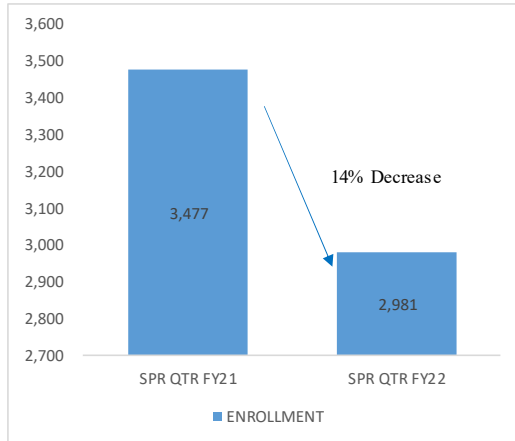
Economic Factors That May Affect the Future

The State Board for Community and Technical Colleges allocates out to each college/district funds received in the state’s budget. The model is based on performance in several key indicators, from general enrollments to enrollments in high-cost programs, as well as student completion and achievement points. The model is based on a three-year rolling average of enrollments and completions, comparative to other institutions in the state. Due to statewide continued declines in enrollment, it is estimated that the College will likely see its state operating appropriations remaining the same for the next few future years.

In FY 2021 we received a significant increase in funding as a result of the Workforce Education Investment Act (E2SHB 2158). The bill created a new fund, the Workforce Education Investment Account. Appropriations from the account are supported by an increase in the Business and Occupation tax. These funds were allocated to the colleges as directed in the legislation. These appropriations may likely continue into the future. There were no other significant changes to the method of allocating funds to college districts. The goal of this funding was to increase the number of student graduates in nursing and high demand programs as well as provide additional funding for the College to provide salary increases to nursing and high-demand program faculty.

As the College continues to be affected by the results of the COVID-19 pandemic, a decrease in enrollments continues to be experienced. While historically colleges have seen an increase in enrollments in times of higher unemployment, this has not been the trend the College has experienced at this time. Currently, the College is experiencing a 14% decline in enrollment with only a 2% decline in unemployment. The College will be looking closely at ways to innovate instruction to attract more students.

Enrollment Decline



Unemployment Decline



In an effort to ensure fiscal sustainability, the College reduced expenses and continues to monitor its financial position monthly. This practice of prudent spending and monitoring budgets closely will continue into FY 2023 as the pandemic affects the College throughout the next academic year. Additionally, the College is engaging in extensive student outreach activities to reengage students and encourage increased reenrollment.

Forecasts for the US and State economy are pointing to a slowdown in economic activity, with some forecasts going as far to predict a recession in late 2023. This would also have a similar effect on revenue collection by the state of Washington, since the general fund for the state is heavily reliant on sales taxes. Coupled with higher interest rates, inflation increases, and higher costs for energy and petroleum products, overall pressure on consumer finances are increasingly negative over the near-term forecast horizon.

The Washington State Economic and Revenue Forecast Council (ERFC) has yet to release their anticipated November 2022 revenue forecast that will be the preliminary basis for the Governor's 2023-25 biennial budget which will be released in December. At the last monthly update, released in mid-November, the ERFC reported that current fiscal year (FY23) revenues were higher than forecasted, but that they had concerns over slowdowns in state general fund revenues with the looming economic forecast for Calendar Year 2023 and 2024.

Yakima Valley College
Statement of Net Position
June 30, 2022

Assets		
Current assets		
Cash and cash equivalents	\$	11,301,740
Short-term investments		3,946,892
Accounts receivable, net of allowances		7,596,801
Interest receivable		8,621
Total current assets		<u>22,854,054</u>
Non-Current Assets		
Long-term investments		43,333,921
Non-depreciable capital assets		10,480,224
Capital assets, net of depreciation		104,275,924
Net pension asset		7,218,184
Total non-current assets		<u>165,308,253</u>
Total assets		<u>188,162,306</u>
Deferred Outflows of Resources		
Deferred outflows related to pensions		3,056,066
Deferred outflows related to OPEB		2,241,189
Total deferred outflows of resources		<u>5,297,255</u>
Liabilities		
Current Liabilities		
Accounts payable		3,104,380
Accrued liabilities		2,942,631
Compensated absences, current portion		641,890
Deposits payable		89,109
Unearned revenue		978,301
Certificates of participation payable, current portion		650,000
Net pension liability, current portion		46,264
Total OPEB liability, current portion		339,927
Total current liabilities		<u>8,792,501</u>
Non-Current Liabilities		
Compensated absences		1,895,968
Certificates of Participation		19,801,632
Net pension liability		2,392,246
Total OPEB liability		20,251,969
Total non-current liabilities		<u>44,341,814</u>
Total liabilities		<u>53,134,315</u>
Deferred Inflows of Resources		
Deferred inflows related to pensions		9,637,754
Deferred inflows related to OPEB		5,249,534
Total deferred inflows of resources		<u>14,887,288</u>
Net Position		
Net Investment in Capital Assets		94,304,516
Restricted for:		
Expendable		6,900,611
Student Loans		884,529
Unrestricted (deficit)		23,348,302
Total Net Position	\$	<u>125,437,958</u>

The footnote disclosures are an integral part of the financial statements.

Yakima Valley College
Statement of Revenues, Expenses and Changes in Net Position
For the Year Ended June 30, 2022

Operating Revenues

Student tuition and fees, net of scholarship discounts and allowances	\$ 6,351,441
Auxiliary enterprise sales	2,339,630
State and local grants and contracts	15,280,796
Federal grants and contracts	2,873,703
Other operating revenues	672,486
Total operating revenue	<u>27,518,057</u>

Operating Expenses

Salaries and wages	28,729,992
Benefits	6,788,336
Scholarships and fellowships	19,381,254
Supplies and materials	884,846
Depreciation and amortization	3,420,441
Purchased services	952,547
Utilities	1,357,538
Non-Capital Equipment	783,109
Travel and Training	496,717
Software Support	1,465,864
Repairs and Maintenance	1,094,439
Other operating expenses	343,811
Total operating expenses	<u>65,698,895</u>

Operating income (loss) (38,180,838)

Non-Operating Revenues (Expenses)

State appropriations	24,836,463
Federal Pell grant revenue	7,720,386
Federal non-operating revenue	9,501,420
Investment income, gains and losses	(2,742,797)
Building fee remittance	(1,161,835)
Innovation fund remittance	(285,317)
Gain (loss) on asset disposal	(4,218)
Interest on indebtedness	(1,085,493)
Net non-operating revenue (expenses)	<u>36,778,608</u>

Income or (loss) before other revenues, expenses, gains, or losses (1,402,230)

Capital Contributions

Capital appropriations	1,542,913
Capital gifts and other	(292,385)

Increase (Decrease) in net position (151,703)

Net Position

Net position, beginning of year	<u>125,589,661</u>
Net position, end of year	<u>\$ 125,437,958</u>

The footnote disclosures are an integral part of the financial statements.

Yakima Valley College
Statement of Cash Flows
For the Year Ended June 30, 2022

Cash flows from operating activities	
Student tuition and fees	\$ 6,341,801
Grants and contracts	19,066,818
Payments to vendors	2,431,749
Payments for utilities	(1,368,235)
Payments to employees	(28,728,093)
Payments for benefits	(8,947,931)
Auxiliary enterprise sales	2,210,644
Payments for scholarships and fellowships	(19,381,254)
Other receipts	2,579,903
Other payments	(4,220,272)
Net cash used by operating activities	<u>(30,014,870)</u>
Cash flows from noncapital financing activities	
State appropriations	24,142,000
Pell grants	7,720,386
Other Federal non-operating revenue	9,501,420
Building fee remittance	(1,009,113)
Innovation fund remittance	(285,317)
Net cash provided by noncapital financing activities	<u>40,069,375</u>
Cash flows from capital and related financing activities	
Proceeds of capital debt	(872,750)
Capital appropriations	924,627
Other capital contributions	(292,385)
Purchases of capital assets	(1,610,377)
Proceeds from sales of capital assets	(4,218)
Principal paid on capital debt	(620,000)
Interest paid	(1,085,493)
Net cash used by capital and related financing activities	<u>(3,560,596)</u>
Cash flows from investing activities	
Purchase of investments	(10,963,460)
Proceeds from sales and maturities of investments	4,000,000
Income of investments	(2,742,797)
Net cash provided by investing activities	<u>(9,706,257)</u>
Increase in cash and cash equivalents	(3,212,348)
Cash and cash equivalents at the beginning of the year	<u>14,514,088</u>
Cash and cash equivalents at the end of the year	<u>11,301,740</u>
Reconciliation of Operating Loss to Net Cash used by Operating Activities	
Operating Loss	<u>(38,180,838)</u>
Adjustments to reconcile net loss to net cash used by operating activities	
Depreciation expense	3,420,441
Changes in assets and liabilities	
Receivables, net	3,672,876
Other assets	(44,622)
Accounts payable	2,161,708
Accrued liabilities	953,771
Unearned revenue	(131,033)
Compensated absences	608,144
Pension liability adjustment	(2,478,817)
Deposits payable	3,500
Net cash used by operating activities	<u>\$ (30,014,869)</u>
Significant Noncash Transactions	
Decrease in Fair value of Investments	3,019,234
Loss on Equipment Disposals	4,218

The footnote disclosures are an integral part of the financial statements.

Foundation of Yakima Valley College
Statement of Financial Position
June 30, 2022

	<u>Without Donor Restrictions</u>	<u>With Donor Restrictions</u>	<u>Total</u>
Assets			
Cash and cash equivalents	218,565	\$ 985,499	\$ 1,204,064
Marketable securities	-	10,258,751	10,258,751
Certificates of deposit	-	492,077	492,077
Total assets	<u>\$ 218,565</u>	<u>\$ 11,736,327</u>	<u>\$ 11,954,892</u>
Liabilities and Net Assets			
<i>Liabilities</i>			
Scholarships payable	\$ 510,000	\$ -	\$ 510,000
Due to related organizations	-	11,324	11,324
Total liabilities	<u>510,000</u>	<u>11,324</u>	<u>521,324</u>
<i>Total net assets</i>	<u>(291,435)</u>	<u>11,725,003</u>	<u>11,433,568</u>
Total liabilities and net assets	<u>\$ 218,565</u>	<u>\$ 11,736,327</u>	<u>\$ 11,954,892</u>

The footnote disclosures are an integral part of the financial statements.

Foundation of Yakima Valley College
Statement of Activities and Changes in Net Assets
Year Ended June 30, 2022

	Without Donor Restrictions	With Donor Restrictions	Total
<i>Revenues, Gains, and</i>			
<i>Other Support:</i>			
Contributions	\$ 29	\$ 213,755	\$ 213,784
Administrative fees	154,753	-	154,753
Interest income	-	14,825	14,825
Dividend income	-	502,408	502,408
Realized/unrealized loss on investments	-	(1,993,320)	(1,993,320)
Net assets released from restrictions	817,298	(817,298)	-
Total revenues, gains, and support	<u>972,080</u>	<u>(2,079,630)</u>	<u>(1,107,550)</u>
<i>Expense</i>			
Program	604,828	-	604,828
General and administrative	22,015	-	22,015
Total expenses	<u>626,843</u>	<u>-</u>	<u>626,843</u>
<i>Changes in Net Assets</i>	345,237	(2,079,630)	(1,734,393)
<i>Net Assets, Beginning of the Year</i>	<u>(636,672)</u>	<u>13,804,633</u>	<u>13,167,961</u>
<i>Net Assets, End of the Year</i>	<u>\$ (291,435)</u>	<u>\$ 11,725,003</u>	<u>\$ 11,433,568</u>

The footnote disclosures are an integral part of the financial statements.

Notes to the Financial Statements

June 30, 2022

These notes form an integral part of the financial statements.

Note 1. Summary of Significant Accounting Policies

Financial Reporting Entity

Yakima Valley College (the College) is a comprehensive community college offering open-door academic programs, workforce education, basic skills, and community services. The College confers applied baccalaureate degrees, associates degrees, certificates, and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the state Senate.

The College is an agency of the State of Washington. The financial activity of the college is included in the state's Annual Comprehensive Financial Report. These notes form an integral part of the financial statements.

The Yakima Valley College Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1977 and recognized as a tax exempt 501(c)(3) charity. The Foundation's charitable purpose is to encourage, promote and support educational programs and scholarly pursuits at or in connection with the College. Because the majority of the Foundation's income and resources are restricted by donors and may only be used for the benefit of the college or its students, the Foundation is considered a discrete component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39 and 14. A discrete component unit is an entity which is legally separate from the College, but has the potential to provide significant financial benefits to the College or whose relationship with the College is such that excluding it would cause the College's financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. Intra-entity transactions and balances between the College and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2022, the Foundation distributed approximately \$570,545 to the College for restricted and unrestricted purposes. A copy of the Foundation's complete financial statements may be obtained from the Foundation's Administrative Office at 509-574-4645.

Basis of Presentation

The financial statements have been prepared in accordance with GASB Statement No. 34, *Basic Financial Statements and Management Discussion and Analysis for State and Local Governments* as amended by GASB Statement No. 35, *Basic Financial Statements and Management Discussion and Analysis for Public Colleges and Universities*. For financial reporting purposes, the College is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues,

Expenses and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of the College's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

Basis of Accounting

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows. For the financial statements, intra-agency receivables and payables have generally been eliminated. However, revenues and expenses from the College's auxiliary enterprises are treated as though the College were dealing with private vendors. For all other funds, transactions that are reimbursements of expenses are recorded as reductions of expense.

Non-exchange transactions, in which the College receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met.

The preparation of financial statements in conformity with U.S. Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Cash, Cash Equivalents and Investments

Cash and cash equivalents include cash on hand, bank demand deposits, and deposits with the Washington State Local Government Investment Pool (LGIP). Cash in the investment portfolio is not included in cash and cash equivalents as it is held for investing purposes. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets along with operating funds invested in the LGIP. Endowment investments are classified as non-current assets. The College records all cash and cash equivalents at fair value. Investments in the state's LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. All other investments are reported at fair value.

The College combines unrestricted cash operating funds from all departments into an internal investment pool, the income from which is allocated on a proportional basis to the amount of operating cash being held by the fund. The internal investment pool is comprised of cash, cash equivalents, and U.S. Government Agency securities.

Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. This also includes amounts due from federal,

state and local governments or private sources as allowed under the terms of grants and contracts and proceeds from Certificates of Participation that have not yet been received from the State Treasurer. Accounts receivable are shown net of estimated uncollectible amounts.

Capital Assets

In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with the College. As a result, the assets are included in the financial statements because excluding them would be misleading.

Land, buildings and equipment are recorded at cost, or if acquired by gift, at acquisition value at the date of the gift. GASB No. 34 guidance concerning preparing initial estimates for historical cost and accumulated depreciation related to infrastructure was followed. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy, all land, intangible assets and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets as defined by the state of Washington's Office of Financial Management. Useful lives range from 15 to 50 years for buildings and improvements, 3 to 50 years for improvements other than buildings, seven years for library resources, and 2 to 10 years for most equipment.

The College reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. At June 30, 2022, no assets had been written down.

Unearned Revenues

Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year. Unearned revenues also include tuition and fees paid with financial aid funds. The College has recorded summer and fall quarter (July – September) tuition and fees, housing deposits, and housing revenue as unearned revenues.

Tax Exemption

The College is a tax-exempt organization under the provisions of Section 115 (1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

Net Pension Liability

For purposes of measuring the net pension liability in accordance with GASB Statement No. 68, deferred outflows of resources and deferred inflows of resources related to pensions, and pension

expense, information about the fiduciary net position of the state of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The College also reports its share of the net pension liability for the State Board Retirement Plan in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions and Related Assets*.

OPEB Liability

The College reports its share of OPEB liability in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other than Pensions (OPEB)*. This Statement requires the College to recognize its proportionate share of the state's actuarially determined OPEB liability with a one-year lag measurement date similar to GASB No. 68.

Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period.

Deferred outflows related to pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed period of time. Deferred inflows related to pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized in the same manner as deferred outflows.

Deferred outflows and inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the college's proportionate share of pension liabilities. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. Employer transactions to pension plans made subsequent to the measurement date are also deferred and reduce pension liabilities in the subsequent year.

The portion of differences between expected and actual experience with regard to economic or demographic factors, changes of assumptions about future economic or demographic factors, and changes in the college's proportionate share of OPEB liability that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Differences between projected and actual earning on OPEB plan investments that are not recognized in OPEB expense should be reported as deferred outflows of resources or deferred inflows of resources related to OPEB. Employer contributions to the OPEB plan subsequent to the measurement date of the collective OPEB liability should be recorded as deferred outflows of resources related to OPEB.

Net Position

The College's net position is classified as follows:

Net Investment in Capital Assets. This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.

Restricted for Nonexpendable. This consists of endowment and similar type funds for which donors or other outside sources have stipulated as a condition of the gift instrument that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income which may either be expended or added to the principle.

Restricted for Loans. The loan funds are established for the explicit purpose of providing student support as prescribed by statute or granting authority.

Restricted for Expendable. These include resources the College is legally or contractually obligated to spend in accordance with restrictions imposed by third parties. Including the restricted portion of net pension. The restricted net pension is equal to the net pension asset, minus the deferred inflows, plus the deferred outflows. Only including the deferred inflows and deferred outflows for the pension plans that have a net pension asset.

Unrestricted. These represent resources derived from student tuition and fees, sales and services of educational departments, and auxiliary enterprises.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the College's practice is to first apply the expense towards restricted resources and then towards unrestricted resources.

Classification of Revenues and Expenses

The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

Operating Revenues. This includes activities that are directly related to the principal operations of the College, such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state and local grants and contracts that primarily support the operational/educational activities of the College. Examples include a contract with OSPI to offer Running Start. The College also receives Adult Basic Education grants that support the primary educational mission of the College.

Operating Expenses. Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.

Non-operating Revenues. This includes activities that are not directly related to the ongoing operations of the College, such as gifts and contributions, state appropriations, investment income, and Pell grants received from the federal government. In FY 2022, non-operating

revenues also included funds received through the federal CARES act.

Non-operating Expenses. Non-operating expenses include state remittance related to the building fee and the innovation fee, along with interest incurred on Certificate of Participation Loans.

Scholarship Discounts and Allowances

Student tuition and fee revenues and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statement of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants and other federal, state or non-governmental programs are recorded as either operating or non-operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the College has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2022, are \$7,301,493.

State Appropriations

The state of Washington appropriates funds to the College on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statement of Revenues, Expenses and Changes in Net Position and recognized as such when the related expenses are incurred.

Building and Innovation Fee Remittance

Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The Building Fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The Innovation Fee was established in order to fund the State Board of Community and Technical College's Strategic Technology Plan. The use of this fund is to implement new ERP software across the entire system. On a monthly basis, the College remits the portion of tuition collected for Building and Innovation Fees to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the Statement of Revenues, Expenses and Changes in Net Position.

Note 2. Accounting and Reporting Changes

Accounting Standard Impacting the Future

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The provisions of this statement are effective for fiscal year 2023. This statement provides a single method of reporting conduit debt obligations by issuers and eliminates the diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations and (3) related note disclosures. This statement achieves those objectives by

clarifying the existing definition of conduit obligations, establishing that a conduit debt obligation is not a liability of the issuer, establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations, and improving required note disclosures. The impact of this Statement has not yet been determined.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, effective for FY23. This Statement requires that PPPs that meet the definition of a lease apply the guidance in Statement No. 87, *Leases*, as amended, if certain conditions apply. The impact of this Statement has not yet been determined.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*, effective for FY23. This Statement provides guidance on the accounting and financial reporting for Subscription-based information technology arrangements (SBITAs) for government end users (governments). A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. The College is following the State's Office of Financial Management directives to prepare for the implementation of this Statement.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*, effective FY24. It provides guidance for measuring liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. The college is following the State's Office of Financial management directives to prepare for the implementation of this Statement.

Note 3. Deposits and Investments

Deposits

Cash and cash equivalents include bank demand deposits, petty cash held at the College, and unit shares in the Local Government Investment Pool (LGIP). The Office of the State Treasurer invests state treasury cash surpluses where funds can be disbursed at any time without prior notice or penalty. For reporting purposes, pooled investments are stated at amortized cost, which approximates fair value. For purposes of reporting cash flows, the state considers cash and pooled investments to be cash equivalents. Pooled investments include short-term, highly-liquid investments that are both readily convertible to cash and are so near their maturity dates that they present insignificant risk of changes in value because of changes in interest rates. For purposes of the Statement of Cash Flows, the College considers all highly liquid investments with an original maturity of 90 days or less to be cash equivalents.

Investments in Local Government Investment Pool (LGIP)

The College is a participant in the Local Government Investment Pool as authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP advisory Committee. Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200 or online at <http://www.tre.wa.gov>.

As of June 30, 2022, the carrying amount of the College's cash and equivalents was \$11,301,740 as represented in the table below.

Cash and Cash Equivalents	June 30, 2022
Petty Cash and Change Funds	\$ 3,782
Bank Demand and Time Deposits	9,402,060
U.S. Agency Securities maturing in less than 90 days	-
Local Government Investment Pool	1,895,897
Total Cash and Cash Equivalents	\$ 11,301,740

Custodial Credit Risks—Deposits

Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, the College's deposits may not be returned to the College. The majority of the College's demand deposits are with US Bank. All cash and cash equivalents, except for change funds and petty cash held by the College, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

Investments

Investments consist of U.S. Government Agency Securities.

Fair value measurement is based on the assumptions that market participants would use in pricing the asset. The three levels of the fair value hierarchy are described as:

Level 1-Quoted market prices: Unadjusted quoted prices available in active markets for identical assets or liabilities

Level 2-Observable inputs: Inputs other than Level 1 that are observable, either directly or indirectly, such as quoted prices in active markets for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities; or

Level 3-Unobservable inputs that are significant to the fair value measurement.

The College categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. All of the College’s investments fall within the hierarchy of Level 1.

Investment Maturities	Fair Value	One Year or Less	1-5 Years
U.S. Government Agency Securities	47,380,766	3,946,892	43,433,874
Total Investments	\$ 47,380,766	\$ 3,946,892	\$ 43,433,874

Interest Rate Risk—Investments

The College manages its exposure to fair value losses resulting from changes in interest rates by structuring the entire portfolio time horizon. Unless matched to a specific cash flow, the College generally will not directly invest in securities maturing more than five years from the date of purchase.

Concentration of Credit Risk—Investments

State law limits college operating investments to the highest quality sectors of the domestic fixed income market and specifically excludes corporate stocks, corporate and foreign bonds, futures contracts, commodities, real estate, limited partnerships, and negotiable certificates of deposit. College policy does not limit the amount the College may invest in any one issuer.

Custodial Credit Risk—Investments

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the College will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At June 30, 2022, \$47,380,766 of the College’s operating fund investments, held by US Bank as an agent for the College are exposed to custodial credit risk as follows:

Investment Exposed to Custodial Risk				Fair Value
US Bank	Bond	97	FFCB 01 23 2023	1,987,204.00
US Bank	Bond	98	FHLB 04 14 2023	987,266.00
US Bank	Bond	123	USTR 06 30 23	972,422.00
US Bank	Bond	93	FFCB 11 01 2023	1,964,530.00
US Bank	Bond	99	FFCB 08 07 2023	983,202.00
US Bank	Bond	100	FNMA 08 19 25	1,838,216.00
US Bank	Bond	101	FNMA 08 26 24	1,891,798.00
US Bank	Bond	102	FNMA 02 28 24	1,912,794.00
US Bank	Bond	103	FHLM 09 30 25	1,826,012.00
US Bank	Bond	104	FHLM 12 29 23	1,918,670.00
US Bank	Bond	105	FHLM 10 16 23	1,926,896.00
US Bank	Bond	106	FNMA 04 26 24	1,904,570.00
US Bank	Bond	107	FNMA 10 27 25	1,834,034.00
US Bank	Bond	108	FHLM 03 24 25	974,244.60
US Bank	Bond	109	FNMA 12 30 24	885,641.30
US Bank	Bond	110	FFCB 01 11 24	1,913,780.00
US Bank	Bond	111	FRMC 06 19 24	2,277,156.00
US Bank	Bond	112	FFCB 07 14 25	1,829,238.00
US Bank	Bond	113	FHLB 01 26 26	1,830,314.00
US Bank	Bond	114	FHLM 12 23 25	1,824,994.00
US Bank	Bond	115	PTS 05 15 25	916,471.00
US Bank	Bond	116	FRMC 05 27 26	922,248.00
US Bank	Bond	117	FHLB 02 12 26	1,816,076.00
US Bank	Bond	118	FHLB 06 16 22	1,843,984.00
US Bank	Bond	119	USTR 04 30 25	925,273.00
US Bank	Bond	120	USTR 04 30 26	912,695.00
US Bank	Bond	121	FHLB 10 28 24	943,418.00
US Bank	Bond	122	FHLB 09 30 26	903,164.00
US Bank	Bond	124	USTR 07 15 21	946,719.00
US Bank	Bond	125	USTR 11 15 24	945,859.00
US Bank	Bond	126	USTR 07 31 26	902,695.00
US Bank	Bond	127	FHLB 02 12 25	1,919,182.00
Total Investment Exposed to Custodial Risk				\$ 47,380,766

Investment Expenses

Investment income for the College is shown net of investment expenses. The College did not incur any investment expenses for the fiscal year ended June 30, 2022.

Note 4. Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state

and local governments or private sources in connection with reimbursements of allowable expenditures made according to sponsored agreements. At June 30, 2022, accounts receivable were as follows:

Accounts Receivable	Amount
Student Tuition and Fees	\$ 810,069
Due from Federal Government	283,363
Due from Other State Agencies	4,427,303
Auxiliary Enterprises	192,837
Other	2,059,493
Subtotal	
Less Allowances for Uncollectible Accounts	(176,264)
Accounts Receivable, net	\$ 7,596,801

Note 5. Capital Assets

A summary of the changes in capital assets for the year ended June 30, 2022, is presented below. The current year depreciation expense was \$3,420,441.

Capital Assts	Beginning Balance	Additions Transfers	Retirements	Ending Balance
Non-depreciable capital assets				
Land	9,193,310	36,412	-	9,229,723
Construction in Progress	2,720,782	1,250,502	(2,720,782)	1,250,501
Total non-depreciable capital assets	11,914,092	1,286,914	(2,720,782)	10,480,224
Depreciable capital asstes				
Buildings and Improvements	130,797,246	2,999,476	-	133,796,722
Other improvements and infrastructure	11,061,053	-	-	11,061,053
Equipment	9,844,078	379,564	(187,408)	10,036,234
Library resources	342,054	5,472	(130,420)	217,106
Subtotal depreciable capital assets	152,044,431	3,384,512	(317,828)	155,111,115
Less accumulated depreciation				
Buildings and Improvements	36,104,420	2,433,785		38,538,205
Other improvements and infrastructure	3,529,295	472,531		4,001,826
Equipment	7,833,548	485,091	(198,850)	8,119,789
Library resources	275,557	31,015	(131,202)	175,370
Total accumulated depreciation	47,742,821	3,422,422	(330,052)	50,835,191
Total depreciable capital asstes	104,301,611	(37,911)	12,224	104,275,924.02
Capital Assets, net of accumulated depreciation	\$ 116,215,703	\$ 1,249,004	\$ (2,708,558)	\$ 114,756,148

Note 6. Accounts Payable and Accrued Liabilities

At June 30, 2022, accrued liabilities are presented on the following page.

Accounts Payable and Accrued Liabilities	Amount
Amounts Owed to Employees	\$ 1,896,181
Accounts Payable	3,105,180
Amounts Held for Others and Retainage	1,045,651
Total	\$ 6,047,011

Note 7. Unearned Revenue

Unearned revenue is comprised of receipts which have not yet met revenue recognition criteria, as follows:

Unearned Revenue	Amount
Summer & Fall Quarter Tuition & Fees	874,185
Housing and Other Deposits	104,116
Total Unearned Revenue	\$ 978,301

Note 8. Risk Management

The College is exposed to various risks of loss related to tort liability; injuries to employees; errors and omissions; theft of, damage to and destruction of assets, and natural disasters. The College purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

The College purchases commercial property insurance through the master property program administered by the Department of Enterprise Services for buildings that were acquired with COP proceeds. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. The College has had no claims in excess of the coverage amount within the past three years. The College assumes its potential property losses for most other buildings and contents.

The College participates in a state of Washington risk management self-insurance program, which covers its exposure to tort, general damage, and vehicle claims. Premiums paid to the state are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. The College has had no claims in excess of the coverage amount within the past three years.

The College, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. The College finances these costs by assessing all funds a monthly payroll expense for unemployment compensation for all employees. Payments made for claims from July 1, 2021, through June 30, 2022, were \$25,258. Cash reserves for unemployment compensation for all employees at June 30, 2022, were \$33,647.

Note 9. Compensated Absences

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Employees who retire get 25 percent of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when incurred. The sick leave liability is recorded as an actuarial estimate of one-fourth the total balance on the payroll records. The accrued vacation leave totaled \$ 1,244,693 and accrued sick leave totaled \$1,293,165 at June 30, 2022.

An estimated amount, based on a six-year average payout, is accrued as a current liability. The remaining amount of accrued annual and sick leave are categorized as non-current liabilities.

Note 10. Notes Payable

In FY 2020, the College obtained financing in order to fund the West Campus Expansion project through Certificates of Participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$18,450,000.

The College's debt service requirements for this note agreement for the next five years and thereafter are as follows in Note 11.

Note 11. Annual Debt Service Requirements

Future debt service requirements at June 30, 2022, are as follows:

Certificates of Participation			
Fiscal year	Principal	Interest	Total
2023	650,000	841,750	1,491,750
2024	685,000	809,250	1,494,250
2025	720,000	775,000	1,495,000
2026	755,000	739,000	1,494,000
2027	790,000	701,250	1,491,250
2028-2032	4,595,000	2,871,750	7,466,750
2033-2037	5,865,000	1,602,250	7,467,250
2038-2040	2,775,000	209,750	2,984,750
Total	\$ 16,835,000	\$ 8,550,000	\$ 25,385,000

Note 12. Schedule of Long-Term Liabilities

	Balance outstanding			Balance outstanding	Current portion
	6/30/21	Additions	Reductions		
Certificates of Participation	17,455,000		(620,000)	16,835,000	650,000
Unamortized Premium on COP	3,829,375		(212,743)	3,616,632	-
Compensated Absences	3,153,676	8,029	(623,847)	2,537,858	641,890
Net pension liability-GASB 68	3,407,850	(132,843)	(2,515,038)	759,969	
Net pension liability-GASB 68 SBRP	922,962	753,376	-	1,676,338	46,264
OPEB liability	19,985,517	7,737,557	(7,131,179)	20,591,895	339,927
Total	\$ 48,754,380	\$ 8,366,119	\$ (11,102,807)	\$ 46,017,692	\$ 1,678,081

Note 13. Retirement Plans

A. General

The College offers three contributory pension plans: the Washington State Public Employees' Retirement System (PERS), the Washington State Teachers' Retirement System (TRS), and the State Board Retirement Plan (SBRP). PERS and TRS are cost sharing multiple-employer defined-benefit pension plans administered by the Washington State Department of Retirement Systems (DRS). The State Board Retirement Plan (SBRP) is a defined contribution single employer pension plan with a supplemental payment when required. The SBRP is administered by the State Board for Community and Technical Colleges (SBCTC) and is available to faculty, exempt administrative and professional staff of the state's public community and technical colleges. The College reports its proportionate share of the net pension liability as it is a part of the community and technical college system.

Basis of Accounting

Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability/asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of all plans, and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

In accordance with Statement No. 68, the College has elected to use the prior fiscal year-end as the measurement date for reporting net pension liabilities. The College has elected to use the current fiscal year end as the measurement date for reporting pension liabilities for the Higher Education Supplemental Retirement Plan.

The following table represents the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68 and No. 68 SBRP for Yakima Valley College for FY 2022:

Aggregate Pension Amounts - All Plans	
Pension assets	7,218,184
Pension liabilities	2,438,510
Deferred outflows of resources related to pensions	3,056,066
Deferred inflows of resources related to pensions	9,637,754
Pension expense/expenditures	1,812,443

Department of Retirement Systems

As established in chapter 41.50 of the Revised Code of Washington (RCW), the Department of Retirement Systems (DRS) administers eight retirement systems covering eligible employees of the state and local governments. The Governor appoints the director of the DRS.

The DRS administered systems are comprised of 12 defined benefit pension plans and 3 defined benefit/ defined contribution plans. Below are the DRS plans that the College participates in:

- Public Employees’ Retirement System (PERS)
 - Plan 1 - defined benefit
 - Plan 2 - defined benefit
 - Plan 3 - defined benefit/defined contribution
- Teachers’ Retirement System (TRS)
 - Plan 1 - defined benefit
 - Plan 2 - defined benefit
 - Plan 3 - defined benefit/defined contribution

Although some assets of the plans are commingled for investment purposes, each plan’s assets may be used only for the payment of benefits to the members of that plan in accordance with the terms of the plan.

Administration of the PERS and TRS plans is funded by an employer rate of 0.18 percent of employee salaries.

Pursuant to RCW 41.50.770, the College offers its employees that elect to participate a deferred compensation program in accordance with Internal Revenue Code Section 457. The deferred compensation is not available to employees until termination, retirement, disability, death or unforeseeable financial emergency. This deferred compensation plan is administered by the DRS.

The DRS prepares a stand-alone financial report that is compliant with the requirements of GASB Statement No. 67. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, PO Box 48380, Olympia, WA 98504-8380 or online at <http://www.drs.wa.gov/administration/annual-report>.

Higher Education

As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. These plans include a defined contribution plan administered by a third party with a supplemental defined benefit component (funded on a pay-as-you-go basis) which is administered by the state.

B. College Participation in Plans Administered by the Department of Retirement System

PERS

Plan Description. The Legislature established the Public Employees' Retirement System (PERS) in 1947. PERS retirement benefit provisions are established in chapters 41.34 and 41.40 RCW and may be amended only by the Legislature. Membership in the system includes: elected officials; state employees; employees of the Supreme Court, Court of Appeals, and Superior Courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not in national higher education retirement programs; judges of district and municipal courts; and employees of local governments.

PERS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a combination defined benefit/defined contribution plan. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. PERS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by February 28, 2002, for state and higher education employees, or August 31, 2002, for local government employees, are Plan 2 members unless they exercised an option to transfer their membership to PERS Plan 3.

PERS participants joining the system on or after March 1, 2002, have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. Employees who fail to choose within 90 days default to PERS Plan 3.

Benefits Provided. PERS plans provide retirement, disability and death benefits to eligible members.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is two percent of the average final compensation (AFC) per year of service, capped at 60 percent. The AFC is the average of the member's 24 highest consecutive service months.

PERS Plan 1 members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. Plan 1 members may elect to receive an optional cost of living allowance (COLA) that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at three percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is two percent of the AFC per year of service. There is no cap on years of service credit and a COLA is granted based on the Consumer Price Index, capped at three percent annually. The AFC is the average of the member's 60 highest paid consecutive months. PERS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of PERS Plan 3 provides members a monthly benefit that is one percent of the AFC per year of service. There is no cap on years of service credit. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months.

PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service if 12 months of that service are earned after age 44. PERS Plan 3 members have the option to retire early with reduced benefits. PERS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors, with reduced benefits.

Contributions. PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions.

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS covered employment.

TRS

Plan Description. The Legislature established the Teachers' Retirement System (TRS) in 1938. TRS retirement benefit provisions are established in chapters 41.32 and 41.34 RCW and may be amended only by the Legislature. Eligibility for membership requires service as a certificated public school employee working in an instructional, administrative, or supervisory capacity. TRS is comprised principally of non-state agency employees.

TRS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. Although members can only be a member of either

Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered a single defined benefit plan for reporting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

TRS members who joined the system by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those who joined on or after October 1, 1977, and by June 30, 1996, are Plan 2 members unless they exercised an option to transfer their membership to Plan 3. TRS members joining the system on or after July 1, 1996, are members of TRS Plan 3. Legislation passed in 2007 gives TRS members hired on or after July 1, 2007, 90 days to make an irrevocable choice to become a member of TRS Plan 2 or Plan 3. At the end of 90 days, any member who has not made a choice becomes a member of Plan 3.

Benefits Provided. TRS plans provide retirement, disability and death benefits to eligible members.

TRS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The monthly benefit is two percent of the average final compensation (AFC) for each year of service credit, up to a maximum of 60 percent. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two.

TRS Plan 1 members may elect to receive an optional cost of living allowance (COLA) amount based on the Consumer Price Index, capped at three percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

TRS Plan 2 members are vested after completing five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is two percent of the AFC per year of service. A COLA is granted based on the Consumer Price Index, capped at three percent annually. The AFC is the average of the member's 60 highest paid consecutive months. TRS Plan 2 members have the option to retire early with reduced benefits.

The defined benefit portion of TRS Plan 3 provides members a monthly benefit that is one percent of the AFC per year of service. Plan 3 provides the same COLA as Plan 2. The AFC is the average of the member's 60 highest paid consecutive months. TRS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service, if 12 months of that service are earned after age 44. TRS Plan 3 members have the option to retire early with reduced benefits.

TRS members meeting specific eligibility requirements have options available to enhance their retirement benefits. Some of these options are available to their survivors with reduced benefits.

Contributions

PERS and TRS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. The methods used to determine contribution requirements are established under state statute.

Members in PERS or TRS Plan 1 and Plan 2 can elect to withdraw total employee contributions and interest thereon, in lieu of any retirement benefit, upon separation from PERS or TRS-covered employment.

The employer contribution rates (expressed as a percentage of covered payroll) and actual contributions for the year ended June 30, 2022, were as follows:

	PERS 1	PERS 2/3*	TRS 1	TRS 2/3*
Contribution Rates at close of FY2022	10.25%	10.25%	14.42%	14.42%
Actual Contributions	\$ 305,339	\$ 522,193	\$ 76,057	\$ 97,994

* Plan 2/3 employer rate includes a component to address the Plan 1 unfunded actuarial accrued liability

Actuarial Assumptions

The net pension liability was determined by an actuarial valuation as of June 30, 2020, with the results rolled forward to the June 30, 2021, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.50%
Investment rate of return	7.40%

Mortality rates were based Society of Actuaries' Pub. H-2010 Mortality rates, which vary by member status (that is...active, retiree, or survivor), as our base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of the *2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report.

The Office of the State Actuary (OSA) selected a 7.40 percent long-term expected rate of return on pension plan investments using a building-block method. In selecting this assumption, OSA

reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the WSIB.

The CMAs contain the following three pieces of information for each class of assets the WSIB currently invests in:

- Expected annual return.
- Standard deviation of the annual return.
- Correlations between the annual returns of each asset class with every other asset class.

The WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of June 30, 2021, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed Income	20%	2.2%
Tangible Assets	7%	5.1%
Real Estate	18%	5.8%
Global Equity	32%	6.3%
Private Equity	23%	9.3%
Total	100%	

The inflation component used to create the above table is 2.20 percent and represents the WSIB’s most recent long-term estimate of broad economic inflation.

There were no material changes in assumptions, benefit terms, or methods for the reporting period.

Discount rate

The discount rate used to measure the total pension liability was 7.40 percent. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan’s fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Contributions from plan members and employers are assumed to continue to be made at contractually required rates (including PERS Plan 2/3 and TRS Plan 2/3 employers whose rates include a component for the PERS Plan 1 liability). Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40 percent on pension plan investments was applied to determine the net pension liability.

Sensitivity of the Net Pension Liability/Asset to Changes in the Discount Rate

The following table presents the net pension liability of the College calculated using the discount rate of 7.40 percent, as well as what the College's net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.40 percent) or one-percentage-point higher (8.40 percent) than the current rate.

Pension Plan	1% Decrease (6.40%)	Current Discount Rate (7.40%)	1% Increase (8.40%)
PERS 1	1,118,861	656,780	253,797
PERS 2/3	(1,933,554)	(6,787,243)	(10,784,258)
TRS 1	202,009	105,391	21,076
TRS 2/3	75,150	(430,958)	(843,813)

Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Pension Liabilities/Assets. At June 30, 2022, the College reported total pension assets of \$6,461,094 for its proportionate share of the net pension liabilities/assets as follows:

Pension Plan	Liability/(Asset)
PERS 1	\$ 655,103
PERS 2/3	\$ (6,789,599)
TRS 1	\$ 104,865
TRS 2/3	\$ (431,463)

The College's proportionate share of pension liabilities for fiscal years ending June 30, 2020 and June 30, 2021 for each retirement plan are listed below:

	2020	2021	Net Change
PERS 1	.054543%	.053780%	-.000763%
PERS 2/3	.068235%	.068134%	-.000101%
TRS 1	.015464%	.015653%	.000189%
TRS 2/3	.015760%	.015678%	-.000082%

The College's proportion of the net pension liability/asset was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating state agencies, actuarially determined.

Pension Expense.

For the year ended June 30, 2022, the College recognized pension expense is presented on the following page.

Pension Plan	Pension Expense
PERS 1	(149,526)
PERS 2/3	(1,535,049)
TRS 1	(24,987)
TRS 2/3	(48,333)
TOTAL	\$ (1,757,895)

Deferred Outflows of Resources and Deferred Inflows of Resources.

The following represent the components of the College's deferred outflows and inflows of resources as reflected on the Statement of Net Position, for the year ended June 30, 2022:

	PERS 1	
	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	-	-
Difference between expected and actual earnings of pension plan investments	-	728,806
Changes of assumptions	-	-
Changes in College's proportionate share of pension liabilities	-	-
Contributions subsequent to the measurement date	305,339	-
Totals	\$ 305,339	\$ 728,806

	PERS 2/3	
	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	329,647	83,205
Difference between expected and actual earnings of pension plan investments	-	5,672,543
Changes of assumptions	9,918	482,007
Changes in College's proportionate share of pension liabilities	70,917	46,548
Contributions subsequent to the measurement date	522,193	-
Totals	\$ 932,675	\$ 6,284,302

	TRS 1	
	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	-	-
Difference between expected and actual earnings of pension plan investments	-	158,002
Changes of assumptions	-	-
Changes in College's proportionate share of pension liabilities	-	-
Contributions subsequent to the measurement date	76,057	-
Totals	\$ 76,057	\$ 158,002

	TRS 2/3	
	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	133,886	3,488
Difference between expected and actual earnings of pension plan investments	-	502,444
Changes of assumptions	26,807	22,647
Changes in College's proportionate share of pension liabilities	33,926	4,380
Contributions subsequent to the measurement date	97,994	-
Totals	\$ 292,613	\$ 532,959

The \$1,001,584 reported as deferred outflows of resources represent contributions the College made subsequent to the measurement date and will be recognized as a reduction of the net pension liability for the year ending June 30, 2022.

Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

Year ended June 30:	PERS 1	PERS 2/3	TRS 1	TRS 2/3
2023	(193,061)	(1,547,964)	(41,870)	(109,432)
2024	(176,914)	(1,446,047)	(38,313)	(101,032)
2025	(167,279)	(1,386,160)	(36,260)	(94,155)
2026	(191,552)	(1,506,944)	(41,559)	(108,594)
2027	-	(17,830)	-	21,917
Thereafter	-	5,123	-	52,956
Total Net Deferred (Inflows)/Outflows	\$ (728,806) \$	(5,899,823) \$	(158,002) \$	(338,340)

C. College Participation in Plan Administered by the State Board for Community and Technical Colleges

State Board Retirement Plan (SBRP) – Supplemental Defined Benefits Plans

Plan Description. The State Board Retirement Plan is a privately administered single-employer defined contribution plan with a supplemental defined benefit plan component which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. The College participates in this plan as authorized by chapter 28B.10 RCW, and reports its proportionate share of the net pension liability. House Bill 1661, effective fiscal year 2021, created separate Supplemental Retirement Plan (SRP) funds by institution that met the definition of a trust or equivalent arrangement. As a result, this is the second year these plans will be reported under GASB Statement No. 67/68. Prior to this, the SRP was reported under GASB Statement No. 73.

Benefits Provided. The State Board Supplemental Retirement Plans (SRP) provide retirement, disability, and death benefits to eligible members.

As of July 1, 2011, all the Supplemental Retirement Plans were closed to new entrants.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of two percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

Plan members have the option to retire early with reduced benefits.

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation as of June 30, 2021, with the results rolled forward to June 30, 2022, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Salary increases 3.50%-4.00%

Fixed Income and Variable Income Investment Returns* N/A

**Measurement reflects actual investment returns through June 30, 2020*

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates which vary by member status (e.g. active, retiree, or survivor), as the base table. The Office of the State Actuary applied age offsets as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after

the 2010 base table. Under “generational” mortality, a member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Most actuarial assumptions used in the June 30, 2021 valuation were based on the results of the August 2021 Higher Education SRP Experience Study. Additional assumptions related to the salary growth were based on feedback from financial administrators of the Higher Education Supplemental Retirement Plans.

Material assumption changes. Some significant changes in plan provisions and actuarial assumptions from prior fiscal year impacted the total pension liability (TPL). House Bill 1661 (Chapter 103 Laws of 2020) created dedicated funds to pay SRP benefits that mimic trust arrangement for the rest of the state retirement system. The change results in the SRP reporting under GASB 67/68 instead of GASB 73. As a result of this change:

- The discount rate is based on the long-term expected rate of return on the pension plan investments. This resulted in an increase in the discount rate used to measure the TPL from 2.21 percent as of June 30, 2020 to 7.4 percent.
- The total pension liability is now compared against the plan’s fiduciary net position to determine the net pension liability (NPL).

Additionally, OSA recently completed an experience study which modified multiple assumptions to estimate future plan experience.

Discount Rate. The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligations 20-Bond Municipal Bond Index, or 7.4 percent for the June 30, 2022, measurement date.

Contributions. Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5 percent, 7.5 percent or 10 percent of salary and are matched by the College. Employee and Employer contributions for the year ended June 30, 2022, were \$2,137,754.

Pension Expense. The Pension Expense is the summation of a number of components, including benefits earned during the fiscal year and interest on the TPL. These numbers are sensitive to assumption changes and plan experience and can be volatile from year to year.

Pension expense for the fiscal year ending June 30, 2022, was (\$54,547).

The College’s proportionate share of pension liabilities for fiscal years ending June 30, 2021 and June 30, 2022 for each retirement plan are listed below:

	2021	2022	Net Change
SBRP	2.5406%	2.4388%	-.1018%

Plan Membership. Membership in the State Board Supplemental Retirement Plan consisted of the following as of June 30, 2021, the most recent full actuarial valuation date. Since FY22 was a roll forward year, consistent participant data was used for the roll-forward.

Number of Participating Members				
Plan	Inactive Members (Or Beneficiaries) Currently Receiving Benefits	Inactive Members Entitled To But Not Yet Receiving Benefits	Active Members	Total Members
SRP	3	2	136	141

Net Pension Liability/(Asset). The following table presents the change in net pension liability of the State Board Supplemental Retirement Plans as of June 30, 2021:

Development of Net Pension Liability	
	Amount
Service Cost	\$ 36,752
Interest	123,816
Changes of Benefit Terms	-
Differences Between Expected and Actual Experience	547,162
Changes in Assumptions	177,738
Benefit Payments	(73,529)
Change in Proportionate Share of NPL	(36,981)
Other	-
Net Change in Total Pension Liability	<u>774,958</u>
Total Pension Liability - Beginning	1,742,522
Total Pension Liability - Ending	\$ 2,517,480
Plan Fiduciary Net Position	
Contributions - Employer	\$ 20,315
Contributions - Member	-
Net Investment Income	1,268
Benefit Payments	-
Administrative Expense	-
Other	-
Net Change in Plan Fiduciary Net Position	<u>21,583</u>
Fiduciary Net Position-Beginning	819,561
Fiduciary Net Position-Ending (b)	841,144
Net Pension Liability (Asset) -- Ending (a)-(b)	\$ 1,676,337

Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate. The following table presents the net pension liability/(asset), calculated using the discount rate of 7.40 percent, as well as what the employers' net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.40 percent) or one percentage point higher (8.40 percent) than the current rate:

1% Decrease (6.40%)	Current Discount Rate (7.40%)	1% Increase (8.40%)
\$ 1,948,748	\$ 1,676,337	\$ 1,442,703

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2022, the State Board Supplemental Retirement Plans reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Supplemental Benefit Retirement Plan	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference Between Expected and Actual Experience	\$	653,151	\$	747,483
Changes of Assumptions	\$	592,085	\$	1,005,456
Changes in College's proportionate share of pension liability	\$	158,003	\$	86,291
Differences between Projected and Actual Earnings on Plan Investments	\$	46,142	\$	94,454
Total	\$	1,449,381	\$	1,933,684

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

State Board Supplemental Retirement Plan	
2023	(156,194.52)
2024	(116,003.59)
2025	(55,692.81)
2026	(51,630.85)
2027	(178,244.05)
Thereafter	73,462.68

Note 14. Other Post-Employment Benefits

Plan Description. Per RCW 41.05.065, the Public Employees' Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage. PEBB establishes eligibility criteria for both active employees and retirees. Benefits purchased by PEBB include medical, dental, life, and long-term disability.

The relationship between the PEBB OPEB plan and its member employers, their employees, and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan in effect at the time of each valuation. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to the sharing of benefit costs. The understanding by the employer and plan members is that there is no contractual obligation to continue the substantive plan as an employee benefit on an ongoing basis. Nevertheless, the actuarial

assumptions used in valuations presented in this footnote assume that this substantive plan will be carried forward into the future.

The PEBB OPEB plan is funded on a pay-as-you-go basis. In the state ACFR the plan is reported in governmental funds using the modified accrual basis and the current financial resources measurement focus. For all proprietary and fiduciary funds, the OPEB plan is reported using the economic resources measurement focus and the accrual basis of accounting. The PEBB OPEB plan has no assets and does not issue a publicly available financial report.

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB Statement No. 75 for Yakima Valley College for FY 2022:

Aggregate Pension Amounts - All Plans	
OPEB assets	-
OPEB liabilities	20,591,896
Deferred outflows of resources related to OPEB	2,241,189
Deferred inflows of resources related to OPEB	2,241,189
OPEB expense/expenditures	763,895

Employees Covered by Benefit Terms. The PEBB OPEB plan is available to employees who elect to continue coverage and pay the administratively established premiums at the time they retire under the provisions of the retirement system to which they belong. Retirees’ access to the PEBB plan depends on the retirement eligibility of their respective retirement systems. Membership in the PEBB plan for the College consisted of the following:

Summary of Plan Participants As of June 30, 2021	
Active Employees	414
Retirees Receiving Benefits*	152
Retirees Not Receiving Benefits**	19
Total Active Employees and Retirees	585

*Reflects active employees eligible for PEBB program participation as of June 30, 2018.

**Headcounts exclude spouses of retirees that are participating in a PEBB program as a dependent

***This is an estimate of the number of retirees that may be eligible to join a post-retirement PEBB program in the future. No benefits are allowed to them unless they choose to join in the future. In order to do so, they must show proof of continuous medical coverage since their separation of employment with the State of Washington that meets the requirements set forth in Washington Administrative Code 182-12-205.

Benefits Provided. Per RCW 41.05.022, retirees who are not yet eligible for Medicare benefits may continue participation in the state’s non-Medicare community-rated health insurance risk pool on a self-pay basis. Retirees in the non-Medicare risk pool receive an implicit subsidy. The implicit subsidy exists because retired members pay a premium based on a claims experience for

active employees and other non-Medicare retirees. The subsidy is valued using the difference between the age-based claims costs and the premium.

Retirees who are enrolled in both Parts A and B of Medicare may participate in the State’s Medicare community-rated health insurance risk pool. Medicare retirees receive an explicit subsidy in the form of reduced premiums. Annually, the HCA administrator recommends an amount for the next calendar year’s explicit subsidy for inclusion in the Governor’s budget. The final amount is approved by the state Legislature. In calendar year 2022, the explicit subsidy was \$183 per member per month and it will remain \$183 per member per month in calendar year 2023.

Contribution Information. Administrative costs as well as implicit and explicit subsidies are funded by required contributions (RCW 41.05.050) from participating employers. The subsidies provide monetary assistance for medical benefits.

Contributions are set each biennium as part of the budget process. The benefits are funded on a pay-as-you-go basis.

The estimated monthly cost for PEBB benefits for the reporting period for each active employee (average across all plans and tiers) is as follows (expressed in dollars):

	Required Premium*	
Medical	\$	1,120
Dental		81
Life		4
Long-term Disability		2
Total		1,207
Employer contribution		1,041
Employee contribution		166
Total	\$	1,207

*Per 2020 PEBB Financial Projection Model 3.3. Per capita cost based on subscribers; includes non-Medicare risk pool only. Figures based on CY2020 which includes projected claims cost at the time of this reporting.

For information on the results of an actuarial valuation of the employer provided subsidies associated with the PEBB plan, refer to:

<http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>

Total OPEB Liability. As of June 30, 2022, the state reported a total OPEB liability of \$6.472 billion. The College’s proportionate share of the total OPEB liability is \$20,591,896. This liability was determined based on a measurement date of June 30, 2021.

Actuarial Assumptions. Projections of benefits for financial reporting purposes are based on the terms of the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members (active employees and retirees)

to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations. The total OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation Rate	2.75%
Projected Salary Changes	3.50% Plus Service-Based Salary Increases
Health Care Trend Rates*	Initial trend rate ranges from 2-11%, reaching an ultimate rate of approximately 4.3% in 2075
Post-Retirement Participation Percen	65%
Percentage with Spouse Coverage	45%

In projecting the growth of the explicit subsidy, after 2022 when the cap is \$183, it is assumed to grow at the health care trend rates. The Legislature determines the value of the cap and no future increases are guaranteed; however, based on historical growth patterns, future increases to the cap are assumed.

Mortality rates were developed using the Society of Actuaries’ Pub.H-2010 mortality rates which vary by member status (e.g. active, retiree, or survivor) as the base table. The Office of the State Actuary applied for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Under “generational” mortality, a member is assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Most demographic actuarial assumptions, including mortality and when members are expected to terminate and retire, were based on the results of the *2013-2018 Demographic Experience Study Report*. The post-retirement participation percentage and percentage with spouse coverage, were reviewed in 2017. Economic assumptions, including inflation and salary increases, were based on the results of the *2019 Report on Financial Condition and Economic Experience Study*.

Actuarial Methodology. The total OPEB liability was determined using the following methodologies:

Actuarial Valuation Date	6/30/2020
Actuarial Measurement Date	6/30/2021
Actuarial Cost Method	Entry Age
Amortization Method	The recognition period for the experience and assumption changes is 9 years. This is equal to the average expected remaining service lives of all active and inactive members.
Asset Valuation Method	N/A - No Assets

Discount Rate. Since OPEB benefits are funded on a pay-as-you-go basis, the discount rate used to measure the total OPEB liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 2.21 percent for the June 30, 2020, measurement date and 2.16 percent for the June 30, 2021, measurement date.

Additional detail on assumptions and methods can be found on OSA’s website:
<http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>

Changes in Total OPEB Liability. As of June 30, 2022, components of the calculation of total OPEB liability determined in accordance with GASB Statement No. 75 for the College are represented in the following table:

Yakima Valley College	
Proportionate Share (%)	0.3181849623%
Service Cost	1,029,204
Interest Cost	444,816
Differences Between Expected and Actual Experience	-
Changes in Assumptions*	190,049
Changes of Benefit Terms	-
Benefit Payments	(338,888)
Changes in Proportionate Share	(718,802)
Other	-
Net Change in Total OPEB Liability	606,379
Total OPEB Liability - Beginning	19,985,517
Total OPEB Liability - Ending	\$ 20,591,896

*The recognition period for these changes is nine years. This is equal to the average expected remaining service lives of all active and inactive members.

Sensitivity of the Total Liability to Changes in the Discount Rate. The following represents the total OPEB liability of the College, calculated using the discount rate of 2.16 percent as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.16 percent) or one percentage point higher (3.16 percent) than the current rate:

Discount Rate Sensitivity		
Current		
1% Decrease	Discount Rate	1% Increase
\$ 24,948,542	\$ 20,591,896	\$ 17,204,635

Sensitivity of Total OPEB Liability to Changes in the Health Care Cost Trend Rates. The following represents the total OPEB liability of the College, calculated using the health care trend rates of 2 to 11 percent reach an ultimate range of 4.3 percent, as well as what the total OPEB liability would be if it were calculated using health care trend rates that are one percentage point lower or one percentage point higher (3 to 12 percent) than the current rate:

Health Care Cost Trend Rate Sensitivity

Current		
1% Decrease	Discount Rate	1% Increase
\$ 16,613,049	\$ 20,591,896	\$ 25,968,660

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the year ending June 30, 2022, the College will recognize OPEB expense of \$763,895. OPEB expense consists of the following elements:

Proportionate Share (%)	0.3181849623%
Service Cost	1,029,204
Interest Cost	444,816
Amortization of Differences Between Expected and Actual Experience	59,059
Amortization of Changes in Assumptions	(606,991)
Changes of Benefit Terms	-
Amortization of Changes in Proportion	(162,193)
Administrative Expenses	-
Total OPEB Expense	\$ 763,895

As of June 30, 2022, the deferred inflows and deferred outflows of resources for the College are as follows:

Proportionate Share (%)	0.3181849623%	
Deferred Inflows/Outflows of Resources	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	352,234	79,713
Changes in assumptions	1,311,395	3,733,402
Transactions subsequent to the measurement date	339,927	-
Changes in proportion	237,636	1,436,419
Total Deferred Inflows/Outflows	\$ 2,241,192	\$ 5,249,534

Amounts reported as deferred outflow of resources related to OPEB resulting from transactions subsequent to the measurement date will be recognized as a reduction of total OPEB liability in the year ended June 30, 2022. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense in subsequent years for the College as follows:

Proportionate Share (%)	0.3181849623%
2022	\$ (710,124)
2023	\$ (710,124)
2024	\$ (710,124)
2025	\$ (710,121)
2026	\$ (408,739)
Thereafter	\$ (99,037)

The change in the College's proportionate share of OPEB liability and deferred inflows and deferred outflows of resources based on measurement date are representing in the following table:

Proportionate Share (%) 2020	0.3300558025%
Proportionate Share (%) 2021	0.3181849623%
Total OPEB Liability - Ending 2019	19,985,517
Total OPEB Liability - Beginning 2020	19,266,715
Total OPEB Liability Change in Proportion	(718,802)
Total Deferred Inflows/Outflows - 2019	(2,643,661)
Total Deferred Inflows/Outflows - 2020	(2,548,578)
Total Deferred Inflows/Outflows Change in Proportion	95,083
Total Change in Proportion	\$ (813,885)

Note 15. Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Position, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, research, and academic support. The following table lists operating expenses by program for the year ending June 30, 2022.

Expenses by Functional Classification	
Instruction	19,374,879
Academic Support Services	4,693,554
Student Services	5,845,784
Institutional Support	5,390,976
Operations and Maintenance of Plant	5,327,627
Scholarships and Other Student Financial Aid	19,381,254
Auxiliary Enterprises	2,259,298
Depreciation	3,420,441
Total operating expenses	\$ 65,693,813

Note 16. Commitments and Contingencies

The College has commitments of \$2,254,937 for various capital improvement projects that include construction and completion of new buildings and renovations of existing buildings.

The College is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statement.

Required Supplementary Information

Pension Plan Information

Cost Sharing Employer Plans

Schedules of Yakima Valley College's Proportionate Share of the Net Pension Liability

Schedule of Yakima Valley College's Share of the Net Pension Liability Public Employees' Retirement System (PERS) Plan 1 Measurement Date of June 30						
Fiscal Year	College's proportionate share of the net pension liability	College's proportionate share of the net pension liability	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.058736%	\$ 2,958,854	\$ 5,961,718	49.63%	49.63%	61.19%
2015	0.056501%	\$ 2,955,528	\$ 6,137,320	48.16%	48.16%	59.10%
2016	0.055989%	\$ 2,928,745	\$ 6,436,652	45.50%	45.50%	57.03%
2017	0.055621%	\$ 3,006,873	\$ 6,790,590	44.28%	44.28%	61.24%
2018	0.053357%	\$ 2,382,955	\$ 6,908,754	34.49%	34.49%	63.22%
2019	0.054188%	\$ 2,082,045	\$ 7,432,592	28.01%	28.01%	67.12%
2020	0.054543%	\$ 1,923,986	\$ 8,080,040	23.81%	23.81%	68.64%
2021	0.053780%	\$ 655,103	\$ 8,201,049	7.99%	7.99%	88.74%
2022						
2023						

*These schedules are to be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Yakima Valley College's Proportionate Share of the Net Pension Liability

Schedule of Yakima Valley College's Share of the Net Pension Liability Public Employees' Retirement System (PERS) Plan 2/3 Measurement Date of June 30						
Fiscal Year	College's proportionate share of the net pension liability	College's proportionate share of the net pension liability/(asset)	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.064745%	\$ 1,308,730	\$ 5,603,855	23.35%	93.29%	
2015	0.061170%	\$ 2,362,399	\$ 5,866,535	40.27%	89.20%	
2016	0.066783%	\$ 2,386,195	\$ 6,235,164	38.27%	85.82%	
2017	0.067517%	\$ 3,362,471	\$ 6,619,420	50.80%	90.97%	
2018	0.065068%	\$ 1,110,976	\$ 6,770,302	16.41%	95.77%	
2019	0.066870%	\$ 647,178	\$ 7,298,402	8.87%	97.77%	
2020	0.068235%	\$ 870,330	\$ 7,959,486	10.93%	97.22%	
2021	0.068134%	\$ (6,789,599)	\$ 8,159,697	-83.21%	120.29%	
2022						
2023						

*These schedules are to be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Yakima Valley College's Proportionate Share of the Net Pension Liability

Schedule of Yakima Valley College's Share of the Net Pension Liability Teachers' Retirement System (TRS) Plan 1 Measurement Date of June 30						
Fiscal Year	College's proportionate share of the net pension liability	College of the net pension liability	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.006949%	\$ 204,958	\$ 298,791	68.60%	68.77%	
2015	0.007460%	\$ 236,343	\$ 353,980	66.77%	65.70%	
2016	0.010915%	\$ 345,803	\$ 527,068	65.61%	62.07%	
2017	0.010023%	\$ 372,664	\$ 548,621	67.93%	65.58%	
2018	0.011224%	\$ 327,807	\$ 659,005	49.74%	66.52%	
2019	0.013392%	\$ 331,033	\$ 906,979	36.50%	70.37%	
2020	0.154640%	\$ 371,969	\$ 1,111,702	33.46%	70.55%	
2021	0.015653%	\$ 104,865	\$ 1,170,274	8.96%	91.42%	
2022						
2023						

*These schedules are to be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Yakima Valley College's Proportionate Share of the Net Pension Liability

Schedule of Yakima Valley College's Share of the Net Pension Liability Teachers' Retirement System (TRS) Plan 2/3 Measurement Date of June 30						
Fiscal Year	College's proportionate share of the net pension liability	College of the net pension liability/(asset)	College covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability	
2014	0.006665%	\$ 21,527	\$ 282,941	7.61%	96.81%	
2015	0.007319%	\$ 61,758	\$ 341,300	18.09%	92.48%	
2016	0.010504%	\$ 88,633	\$ 514,008	17.24%	88.72%	
2017	0.009764%	\$ 144,251	\$ 535,321	26.95%	93.14%	
2018	0.011070%	\$ 49,828	\$ 649,470	7.67%	96.88%	
2019	0.013490%	\$ 80,777	\$ 906,979	8.91%	96.36%	
2020	0.157600%	\$ 241,565	\$ 1,111,702	21.73%	91.72%	
2021	0.015678%	\$ (431,463)	\$ 1,170,274	-36.87%	113.72%	
2022						
2023						

*These schedules are to be built prospectively until they contain 10 years of data.

Pension Plan Information

Cost Sharing Employer Plans

Schedules of Contributions

Schedule of Contributions						
Public Employees' Retirement System (PERS) Plan 1						
Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2015	\$ 259,678	\$ 259,678	\$ -	\$ 6,137,320	4.23%	
2016	\$ 317,511	\$ 317,511	\$ -	\$ 6,436,652	4.93%	
2017	\$ 334,577	\$ 334,577	\$ -	\$ 6,790,590	4.93%	
2018	\$ 357,882	\$ 357,882	\$ -	\$ 6,908,754	5.18%	
2019	\$ 390,245	\$ 390,245	\$ -	\$ 7,432,592	5.25%	
2020	\$ 394,259	\$ 394,259	\$ -	\$ 8,080,040	4.88%	
2021	\$ 401,273	\$ 401,273	\$ -	\$ 8,201,049	4.89%	
2022	\$ 305,339	\$ 305,339		\$ 8,241,606	3.70%	
2023						

*These schedules will be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Contributions

Schedule of Contributions Public Employees' Retirement System (PERS) Plan 2/3 Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2015	\$ 294,521	\$ 294,521	\$ -	\$ 5,866,535	5.02%	
2016	\$ 385,529	\$ 385,529	\$ -	\$ 6,235,164	6.18%	
2017	\$ 412,390	\$ 412,390	\$ -	\$ 6,619,420	6.23%	
2018	\$ 507,101	\$ 507,101	\$ -	\$ 6,770,302	7.49%	
2019	\$ 548,506	\$ 548,506	\$ -	\$ 7,298,402	7.52%	
2020	\$ 630,284	\$ 630,284	\$ -	\$ 7,959,486	7.92%	
2021	\$ 646,250	\$ 646,250	\$ -	\$ 8,159,697	7.92%	
2022	\$ 522,193	\$ 522,193		\$ 8,229,610	6.35%	
2023						

* These schedules will be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Contributions

Schedule of Contributions						
Teachers' Retirement System (TRS) Plan 1						
Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2015	\$ 16,693	\$ 16,693	\$ -	\$ 353,980	4.72%	
2016	\$ 24,632	\$ 24,632	\$ -	\$ 527,068	4.67%	
2017	\$ 35,072	\$ 35,072	\$ -	\$ 548,621	6.39%	
2018	\$ 47,719	\$ 47,719	\$ -	\$ 659,005	7.24%	
2019	\$ 67,034	\$ 67,034	\$ -	\$ 906,979	7.39%	
2020	\$ 79,944	\$ 79,944	\$ -	\$ 1,111,702	7.19%	
2021	\$ 86,510	\$ 86,510	\$ -	\$ 1,170,274	7.39%	
2022	\$ 76,057	\$ 76,057		\$ 1,216,550	6.25%	
2023						

* These schedules will be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Contributions

<p align="center">Schedule of Contributions</p> <p align="center">Teachers' Retirement System (TRS) Plan 2/3</p> <p align="center">Fiscal Year Ended June 30</p>						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll	
2015	\$ 19,449	\$ 19,449	\$ -	\$ 341,300	5.70%	
2016	\$ 42,826	\$ 42,826	\$ -	\$ 514,008	8.33%	
2017	\$ 35,974	\$ 35,974	\$ -	\$ 535,321	6.72%	
2018	\$ 50,444	\$ 50,444	\$ -	\$ 649,470	7.77%	
2019	\$ 71,016	\$ 71,016	\$ -	\$ 906,979	7.83%	
2020	\$ 90,423	\$ 90,423	\$ -	\$ 1,111,702	8.13%	
2021	\$ 95,378	\$ 95,378	\$ -	\$ 1,170,274	8.15%	
2022	\$ 97,994	\$ 97,994	\$ -	\$ 1,216,550	8.06%	
2023						

* These schedules will be built prospectively until they contain 10 years of data.

State Board Supplemental Defined Benefits Plans

Schedule of Changes in the Net Pension Liability and Related Ratios Yakima Valley College Fiscal Year Ended June 30		
	2021	2022
Total Pension Liability		
Service Cost	\$ 118,700	\$ 36,752
Interest	84,430	123,816
Changes of benefit terms	-	-
Differences between expected and actual experience	(761,686)	547,162
Changes of assumptions	(1,374,679)	177,738
Benefit Payments	(50,608)	(73,529)
Change in Proportionate Share	165,721	(36,981)
Other	-	-
Net Change in Total Pension Liability	\$ (1,818,122)	\$ 774,958
Total Pension Liability - Beginning	3,560,666	1,742,522
Total Pension Liability - Ending (a)	\$ 1,742,544	\$ 2,517,480
Plan Fiduciary Net Position**		
Contributions-Employer	\$ 16,666	\$ 20,315
Contributions - Member	-	-
Net Investment Income	208,606	1,268
Benefit Payments	-	-
Administrative Expense	-	-
Other	-	-
Net Change in Plan Fiduciary Net Position	\$ 225,272	\$ 21,583
Plan Fiduciary Net Position-Beginning	594,314	819,561
Plan Fiduciary Net Position-Ending (b)	\$ 819,586	\$ 841,144
Plan's Net Pension Liability (Asset) -- Ending (a)-(b)	\$ 922,961	\$ 1,676,336
Covered Payroll	\$ 16,425,165	\$ 15,270,295
Plan Fiduciary Net Position as a percentage of total pension liability	47%	33%
Total Pension Liability as a percentage of covered-employee payroll	5.62%	10.98%

Notes: These schedules will be built prospectively until they contain 10 years of data.
n/a indicates data not available.

State Board Supplemental Defined Benefit Plans Notes to Required Supplementary Information

The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, salary growth, benefit terms, changes in size and composition of population covered by benefit terms, and the variable income investment return.

Effective FY 2021, House Bill 1661 created dedicated funds to pay SRP benefits that mimic the trust arrangement for the rest of the state retirement systems. As a result, the plan, previously reported under GASB Statement No. 73 is now being reported under GASB Statement No. 68.

In FY 2022, the net difference between projected and actual investment earnings created a net pension asset for PERS 2/3 and TRS 2/3. This increased the deferred inflows.

Schedule of Employer Contributions State Board Supplemental Retirement Plan Yakima Valley College Measurement Date of June 30		
	2021	2022
Statutorily determined contributions	\$ 21,353	\$ 19,851
Actual contributions in relation to the above	20,826	19,851
Contribution deficiency (excess)	\$ (527)	\$ (0)
Covered Payroll	\$ 16,425,165	\$ 15,270,295
Contribution as a % of covered payroll	0.13%	0.13%

Notes: This schedule will be built prospectively until they contain 10 years of data.

This schedule contains actual amounts, while the notes report contributions as a proportionate share of plan total contributions.

Required Supplementary Information

Other Post-employment Benefits Information

Schedule of Changes in Total OPEB PEBB Liability and Related Ratios				
Measurement Date of June 30				
Total OPEB Liability	2022	2021	2020	2019
Service cost	\$ 1,029,204	\$ 829,339	\$ 795,071	\$ 1,062,476
Interest cost	444,816	693,755	689,679	730,446
Difference between expected and actual experience	-	(106,312)	-	666,755
Changes in assumptions	190,049	449,709	1,284,362	(4,651,362)
Changes in benefit terms	-	-	-	-
Benefit payments	(338,888)	(330,307)	(315,486)	(308,504)
Changes in proportionate share	(718,802)	(479,977)	188,575	(432,443)
Other	-	(706,641)	-	-
Net Changes in Total OPEB Liability	606,379	349,566	\$ 2,642,201	\$ (2,932,632)
Total OPEB Liability - Beginning	19,985,517	19,635,951	\$ 16,993,750	\$ 19,926,382
Total OPEB Liability - Ending	20,591,896	19,985,517	\$ 19,635,951	\$ 16,993,750
College's proportion of the Total OPEB	0.318185%	0.330056%	0.338326%	0.33461266%
Covered Payroll	24,728,451	28,006,586	\$ 27,390,031	\$ 23,034,221
Total OPEB Liability as a percentage of covered-employee payroll	83.272082%	71.360062%	71.690138%	73.7761007%

*This schedule is to be built prospectively until it contains 10 years of data.

Notes to Required Supplementary Information

The Public Employee's Benefits Board (PEBB) OPEB plan does not have assets in trusts or equivalent arrangements and is funded on a pay-as-you-go basis. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, health care trend rates, salary projections, participation percentages, benefit terms, changes in size and composition of population covered by benefit terms or use of different assumptions.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

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